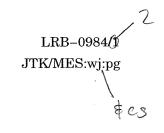


State of Misconsin 2005 - 2006 LEGISLATURE



DOA:.....Walker, BB0259 - Land information program and recording fees

FOR 2005-07 BUDGET -- NOT READY FOR INTRODUCTION

head: STATE GOVERNMENT Sub: Other State government

No. (

AN ACT /...; relating to: land information.

Analysis by the Legislative Reference Bureau

Currently, the land information board is attached to DOA. The board serves as a state clearinghouse for access to land information and provides technical assistance to state agencies and local governmental units with land information responsibilities, reviews and approves county plans for land records modernization, and provides aids to counties, derived from recording fee revenues collected by counties, for land records modernization projects. Under current law, the board and most of its functions are abolished effective on July 1, 2005.

This bill assigns to DOA most of the functions of the land information board.

Currently, counties collect a land record fee for recording and filing most instruments that are recorded or filed with the register of deeds. The fee is \$11 for the first page of an instrument and \$2 for each additional page. Until July 1, 2005, counties must remit \$2 of each \$10 collected for recording or filing the first page of each instrument to the land information board, which the board uses to fund its general program operations and to make grants to counties for land records modernization projects. Currently, if a county does not have a land information office and uses \$4 of the fee for recording or filing the first page of an instrument for land records modernization, the county must remit \$7 of the fee for recording or filing the first page of an instrument to the land information board. On July 1, 2005, the fee for recording or filing the first page of an instrument is reduced from \$11 to \$8 and no portion is remitted to the state. This bill reenacts the current fees, effective on

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the day the bill becomes law, but requires that the state share be remitted to DOA instead of the land information board. The bill also requires counties to use at \$1 for the provision of land information, other than housing information, on the Internet.

Under current law, the Wisconsin Land Council exists in DOA. The purposes of the council include the following: 1) to identify and recommend to the governor land use goals and priorities; 2) to establish a technical working group to study the development of a computer-based land information system and make recommendations to the governor in this area; 3) to establish a state agency resource working group that is composed of representatives of DOA, DATCP, DOC, DNR, DOR, DOT, and other appropriate agencies. This state agency resource working group is required to discuss, analyze, and address land use issues and related policy issues. Currently, the Wisconsin Land Council sunsets on September 1, 2005.

This bill creates the Land Resource Council, whose members and functions are the same as the members and functions of the state agency resource working group that is established by the Wisconsin Land Council. Under the bill, the members of the Land Resource Council are appointed by, and serve at the pleasure of, the secretary of DOA.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

- **SECTION 1.** 15.107 (18) of the statutes is created to read:
- 2 15.107 (18) LAND RESOURCE COUNCIL. (a) Creation. There is created a land resource council, attached to the department of administration under s. 15.03.
 - (b) Members. The land resource council shall consist of the following members:
 - 1. A representative from the department of administration.
 - 2. A representative from the department of agriculture, trade and consumer protection.
 - 3. A representative from the department of commerce.
 - 4. A representative from the department of natural resources.
 - 5. A representative from the department of revenue.
 - 6. A representative from the department of transportation.
- 7. A representative from any other appropriate state agency, as determined by the secretary of administration.

projections.

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1	(c) Terms. Each member of the council under par. (b) shall be appointed by the
2	secretary of administration, and shall serve at the pleasure of the secretary.
3	SECTION 2. 16.024 of the statutes is created to read:
4	16.024 Land resource council. The land resource council shall discuss,
5	analyze, and address land use issues and related policy issues, including the
6	following:
7	(1) Gathering information about the land use plans of state agencies.
8	(2) Establishing procedures for the distribution of the information gathered
9	under sub. (1) to other state agencies, local units of government, and private persons.
10	(3) The creation of a system to facilitate, and to provide training and technical
11	assistance for the development of, local intergovernmental land use planning.
12	SECTION 3. 16.967 of the statutes is repealed and recreated to read:
13	16.967 Land information program. (1) DEFINITIONS. In this section:
14	(a) "Agency" has the meaning given in s. 16.70 (1e).
15	(b) "Land information" means any physical, legal, economic, or environmental
16	information or characteristics concerning land, water, groundwater, subsurface
17	resources, or air in this state. "Land information" includes information relating to
18	topography, soil, soil erosion, geology, minerals, vegetation, land cover, wildlife,
19	associated natural resources, land ownership, land use, land use controls and
20	restrictions, jurisdictional boundaries, tax assessment, land value, land survey
21	records and references, geodetic control networks, aerial photographs, maps,
22	planimetric data, remote sensing data, historic and prehistoric sites, and economic

(c) "Land information system" means an orderly method of organizing and managing land information and land records.

1	(d) "Land records" means maps, documents, computer files, and any other
2	information storage medium in which land information is recorded.
3	(e) "Systems integration" means land information that is housed in one
4	jurisdiction or jurisdictional subunit and is available to other jurisdictions,
5	jurisdictional subunits, public utilities, and other private sector interests.
6	(3) DUTIES OF DEPARTMENT. The department shall direct and supervise the land
7	information program and serve as the state clearinghouse for access to land
8	information. In addition, the department shall:
9	(a) Provide technical assistance and advice to state agencies and local
10	governmental units with land information responsibilities.
11	(b) Maintain and distribute an inventory of land information available for this
12	state, land records available for this state, and land information systems.
13	(c) Prepare guidelines to coordinate the modernization of land records and land
14	information systems.
15	(d) Review project applications received under sub. (7) and determine which
16	projects are approved.
17	(e) Review for approval a countywide plan for land records modernization
18	prepared under s. 59.72 (3) (b). Fee revenue (CS)
19	(4) FUNDING REPORT. The department shall identify and study possible program
20	revenue sources or other revenue sources for the purpose of funding the operations
21 22 23	of the land information program, including grants to counties under sub. (7). (5) Programment shall credit all fee revenue (5) Programment received under s. 59.72 (5) (a) shall be considered to the appropriate of the companies appropriated under appropriate of under s. 20.505 (1) (ij). (5) (20.505 (1) (ie) and (if) to those appropriation accounts.
24	(6) REPORTS. By March 31 of each year, the department of administration, the
25	department of agriculture, trade and consumer protection, the department of

commerce, the department of health and family services, the department of natural resources, the department of tourism, the department of revenue, the department of transportation, the board of regents of the University of Wisconsin System, the public service commission, and the board of curators of the historical society shall each submit to the department a plan to integrate land information to enable such information to be readily translatable, retrievable, and geographically referenced for use by any state, local governmental unit, or public utility. The plans shall include the information that will be needed by local governmental units to prepare comprehensive plans containing the planning elements required under s. 66.1001 (2). Upon receipt of this information, the department shall integrate the information to enable the information to be used to meet land information data needs. The integrated information shall be readily translatable, retrievable, and geographically referenced to enable members of the public to use the information.

- (7) AID TO COUNTIES. (a) A county board that has established a county land information office under s. 59.72 (3) may apply to the department on behalf of any local governmental unit, as defined in s. 59.72 (1) (c), located wholly or partially within the county for a grant for any of the following projects:
- 1. The design, development, and implementation of a land information system that contains and integrates, at a minimum, property and ownership records with boundary information, including a parcel identifier referenced to the U.S. public land survey; tax and assessment information; soil surveys, if available; wetlands identified by the department of natural resources; a modern geodetic reference system; current zoning restrictions; and restrictive covenants.

1	2. The preparation of parcel property maps that refer boundaries to the public
2	land survey system and are suitable for use by local governmental units for accurate
3	land title boundary line or land survey line information.
4	3. The preparation of maps that include a statement documenting accuracy if
5	the maps do not refer boundaries to the public land survey system and that are
6	suitable for use by local governmental units for planning purposes.
7	4. Systems integration projects.
8	5. To support technological developments and improvements for the purpose
9	of providing Internet-accessible housing assessment and sales data.
10	(b) Grants shall be paid from the appropriation under s. 20.505 (1) (ij). A grant
11	under this subsection may not exceed \$100,000. The department may award more
12	than one grant to a county board.
13	(8) ADVICE; COOPERATION. In carrying out its duties under this section, the
14	department may seek advice and assistance from the board of regents of the
15	University of Wisconsin System and other agencies, local governmental units, and
16	other experts involved in collecting and managing land information. Agencies shall
17	cooperate with the department in the coordination of land information collection.
18	(9) TECHNICAL ASSISTANCE; EDUCATION. The department may provide technical
19	assistance to counties and conduct educational seminars, courses, or conferences
20	relating to land information. The department shall charge and collect fees sufficient
21	to recover the costs of activities authorized under this subsection.
22	Section 4. 20.505 (1) (ie) of the statutes is repealed and recreated to read:
23	20.505 (1) (ie) Land information; incorporations and annexations. From the

moneys received by the department under s. 59.72 (5) (a), the amounts in the

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schedule for the land information program under s. 16.967 and for reviews of proposed municipal incorporations and annexations by the department.

****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 5. 20.505 (1) (ig) of the statutes is repealed and recreated to read:

20.505 (1) (ig) Land information; technical assistance and education. The amounts in the schedule to provide technical assistance to counties and to conduct educational seminars, courses, or conferences under s. 16.967 (9). The charges paid by the counties and participants in educational seminars, courses, and conferences under s. 16.967 (9) shall be credited to this appropriation account.

****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 6. 20.505 (1) (ij) of the statutes is repealed and recreated to read:

20.505 (1) (ij) Land information; aids to counties. From the moneys received by the department under s. 59.72 (5) (a), all moneys not appropriated under pars. (ie) and (if) for the purpose of providing aids to counties for land information projects under s. 16.967 (7).

****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 7. 23.27 (3) (a) of the statutes is repealed and recreated to read:

23.27 (3) (a) Duties. The department shall conduct a natural heritage inventory program. The department shall cooperate with the department of administration under s. 16.967 in conducting this program. This program shall establish a system for determining the existence and location of natural areas, the degree of endangerment of natural areas, an evaluation of the importance of natural areas, information related to the associated natural values of natural areas, and other information and data related to natural areas. This program shall establish

a system for determining the existence and location of native plant and animal communities and endangered, threatened, and critical species, the degree of endangerment of these communities and species, the existence and location of habitat areas associated with these communities and species, and other information and data related to these communities and species. This program shall establish and coordinate standards for the collection, storage, and management of information and data related to the natural heritage inventory.

SECTION 8. 23.32 (2) (d) of the statutes is repealed and recreated to read:

23.32 (2) (d) The department shall cooperate with the department of administration under s. 16.967 in conducting wetland mapping activities or any related land information collection activities.

Section 9. 23.325 (1) (a) of the statutes is repealed and recreated to read:

23.325 (1) (a) Shall consult with the department of administration, the department of transportation, and the state cartographer, and may consult with other potential users of the photographic products resulting from the survey, to determine the scope and character of the survey.

SECTION 10. 36.09 (1) (e) of the statutes is repealed and recreated to read:

36.09 (1) (e) The board shall appoint a president of the system; a chancellor for each institution; a dean for each college campus; the state geologist; the director of the laboratory of hygiene; the director of the psychiatric institute; the state cartographer with the advice of the department of administration; and the requisite number of officers, other than the vice presidents, associate vice presidents, and assistant vice presidents of the system; faculty; academic staff; and other employees and fix the salaries, subject to the limitations under par. (j) and ss. 20.923 (4g) and 230.12 (3) (e), the duties and the term of office for each. The board shall fix the

salaries, subject to the limitations under par. (j) and ss. 20.923 (4g) and 230.12 (3)
(e), and the duties for each chancellor, vice president, associate vice president, and
assistant vice president of the system. No sectarian or partisan tests or any tests
based upon race, religion, national origin, or sex shall ever be allowed or exercised
in the appointment of the employees of the system.
SECTION 11. 36.25 (12m) (intro.) of the statutes is repealed and recreated to
read:
36.25 (12m) STATE CARTOGRAPHER. (intro.) In coordination and consultation
with the department of administration, the state cartographer shall:
Section 12. 59.43 (1) (u) of the statutes is repealed and recreated to read:
59.43 (1) (u) Submit that portion of recording fees collected under sub. (2) (ag)
1. and (e) and not retained by the county to the department of administration under
s. 59.72 (5).
Section 13. $59.43(2)(ag) 1$. of the statutes is repealed and recreated to read:
59.43 (2) (ag) 1. Subject to s. 59.72 (5), for recording any instrument entitled
to be recorded in the office of the register of deeds, \$11 for the first page and \$2 for
each additional page, except that no fee may be collected for recording a change of
address that is exempt from a filing fee under s. 185.83 (1) (b).
SECTION 14. 59.43 (2) (e) of the statutes is repealed and recreated to read:
59.43 (2) (e) Subject to s. 59.72 (5), for filing any instrument which is entitled
to be filed in the office of register of deeds and for which no other specific fee is
specified, \$11 for the first page and \$2 for each additional page.
Section 15. 59.72 (3) (b) of the statutes is repealed and recreated to read:
59.72 (3) (b) Within 2 years after the land information office is established,
develop and receive approval for a countywide plan for land records modernization.

SECTION 15

1	The plan shall be submitted for approval to the department of administration under
2	s. 16.967 (3) (e).
3	Section 16. 59.72 (3) (c) of the statutes is repealed and recreated to read:
4	59.72 (3) (c) Review and recommend projects from local governmental units for
5	grants from the department of administration under s. 16.967 (7).
6	SECTION 17. 59.72 (4) of the statutes is repealed and recreated to read:
7	59.72 (4) AID TO COUNTIES. A board that has established a land information
8	office under sub. (3) may apply to the department of administration for a grant for
9	a land information project under s. 16.967 (7).
10	SECTION 18. 59.72 (5) of the statutes is repealed and recreated to read:
11	59.72 (5) LAND RECORD MODERNIZATION FUNDING. (a) Before the 16th day of each
12	month a register of deeds shall submit to the department of administration \$7 from
13	the fee for recording or filing the first page of each instrument that is recorded or filed
14	under s. 59.43 (2) (ag) 1. or (e), less any amount retained by the county under par.
15	(b). (All tees not retained by the cools shall be appropriation account under 5. 20.805(1)(1):
16	(b) A county may retain \$5 of the \$7 submitted under par. (a) from the fee for
17	recording or filing the first page of each instrument that is recorded or filed under
18	s. 59.43 (2) (ag) 1. or (e) if all of the following conditions are met:
19	1. The county has established a land information office under sub. (3).
20	2. A land information office has been established for less than 2 years or has
21	received approval for a countywide plan for land records modernization under sub.
22	(3) (b).
23	3. The county uses \$1 of each \$5 fee retained under this paragraph to develop
24	and maintain a computerized indexing of the county's land information records

relating to housing, including the housing element of the county's land use plan

under s. 66.1001 (2) (b), in a manner that would allow for greater public access through use of the Internet, at least \$1 of each \$5 fee retained under this paragraph for the provision of other land information on the Internet, and the remainder of each \$5 fee retained under this paragraph to develop, implement, and maintain the countywide plan for land records modernization.

SECTION 19. 92.10 (4) (a) of the statutes is repealed and recreated to read:

92.10 (4) (a) Data. The department shall develop a systematic method of collecting and organizing data related to soil erosion. The department shall cooperate with the department of administration under s. 16.967 in developing this methodology or any related activities related to land information collection.

SECTION 20. 146.70 (3m) (d) 1g. of the statutes is repealed and recreated to read:

146.70 (3m) (d) 1g. If an application under par. (c) includes an estimate of costs identified in par. (c) 1. d. incurred during the reimbursement period or between January 1, 1999, and September 3, 2003, the commission may approve the application only if the commission determines that the local government's collection of land information, as defined in s. 16.967 (1) (b), and development of a land information system, as defined in s. 16.967 (1) (c), that is related to that purpose are consistent with the applicable county land records modernization plans developed under s. 59.72 (3) (b), conform to the standards on which such plans are based, and do not duplicate land information collection and other efforts funded through the land information program under s. 16.967 (7). The commission shall obtain the advice of the department of administration in making determinations under this subdivision.

7	(END)
6	Wisconsin Act 33, is repealed.
5	SECTION 23. 1999 Wisconsin Act 9, section 9401 (2zu), as last affected by 2003
4	Wisconsin Act 33, is repealed.
3	Section 22. 1999 Wisconsin Act 9, section 9401 (2zt), as last affected by 2003
2	2003 Wisconsin Act 48, is repealed.
1	SECTION 21. 1997 Wisconsin Act 21, section 9456 (3m) (a), as last affected by

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0984/2dn JTK

Bill Walker:

This draft rewords and corrects s. 16.967 (5), stats. relating to crediting of fee revenue. The revised language reflects current law in the appropriation text.

Jeffery T. Kuesel Managing Attorney Phone: (608) 266–6778

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0984/2dn JTK:cjs:pg

January 11, 2005

Bill Walker:

This draft rewords and corrects s. 16.967 (5), stats. relating to crediting of fee revenue. The revised language reflects current law in the appropriation text.

Jeffery T. Kuesel Managing Attorney Phone: (608) 266–6778

Shovers, Marc

From:

Kuesel, Jeffery

Sent:

Wednesday, January 12, 2005 1:08 PM

To:

Shovers, Marc

Subject:

FW: LRB Draft: 05-0984 Land information program and recording fees

----Original Message---From: Walker, William - DOA

Sent: Wednesday, January 12, 2005 11:32 AM

To: Kuesel, Jeffery

Subject: LRB Draft: 05-0984 Land information program and recording fees

Yet another change:

The current draft establishes the land resource council; essentially extracting and rewording current s. 16.023(1)(g).

Please change the draft to retain all of the duties listed in current s. 16.023, with the responsibility shifted from the Wisconsin Land Council to the Department of Administration. However, do not retain (1)(m) [MOU with the Land Information Board], (2) [report] or (3) [sunset].

Also, I think (1) (f) is both outdated and unnecessary given the progress on land information systems and DOA's other authority to work on land information issues. If you agree, please remove (1) (f) from the new draft.

Thanks, and sorry for the repeated changes. I think this is the last one.

- Bill Walker

----Original Message----

From: Greenslet, Patty [mailto:Patty.Greenslet@legis.state.wi.us]

Sent: Wednesday, January 12, 2005 10:56 AM

To: Walker, William - DOA

Cc: Grinde, Kirsten; Hanaman, Cathlene; Haugen, Caroline; Merry-Mason,

Monica

Subject: LRB Draft: 05-0984/2 Land information program and recording

fees

Following is the PDF version of draft 05-0984/2.

Kuesel, Jeffery

From:

Walker, William - DOA

Sent:

Tuesday, January 11, 2005 1:50 PM

To: Cc: Kuesel, Jeffery Grinde, Kirsten

Subject:

FW: LRB Draft: 05-0984/1 Land information program and recording fees

Jeff:

1. The <u>decision has changed</u> to keep the \$1 provisions as under current law (\$1 for housing and the remaining \$4 for modernization). It is possible that a comeback decision will occur that would require the \$1 now for housing to be instead used for general provision of data over the Internet but I doubt it (leaving \$4 for modernization). Please modify the draft so the use of the \$5 is as under current law (\$1 housing, \$4 modernization).

- 2. Some <u>questions</u> on the 7/1/05 sunset issue in your drafting note.
 - a. When I last looked at this, it appeared that some provisions still expire 9/1/05 but many expire 7/1/05 (see my list at the end of this email). Do I have the full list of those that expire 7/1/05?
 - b. If we do nothing prior to the budget, would the budget bill have to be drafted differently to resurrect, as it were, the expired sections?
 - c. Assuming my list of 7/1/05 sections below is right, it seems the biggest problems are with s. 16.967, the three appropriations and 59.43 (1) (u) since the others would be allowed to expire under this budget item. Do you agree?

Thanks!

Bill Walker State Budget Office 266-7973

Walker's List: Sections that Expire 7/1/05

s. 15.07(1)(b)16. (membership of Land Information Board)

s. 15.105 (16) (creation of Land Information Board)

s. 16.966 (4) (DOA provides staff services to Land Information Board)

s. 16.967 (county land information programs generally) (note: (11) is repealed 9/1/05)

s. 20.505 (1) (ie) (Land Information Board general program operations, etc.) s. 20.505 (1) (ig) (Land Information Board; technical assistance and education)

s. 20.505 (1) (ij) (Land Information Board; aids to counties)

s. 59.43 (1) (u) (same text as (um) which is repealed effective 9/1/05)

s. 59.72 (state land information program generally) (note: the deed and filing fee provisions in s. 59.72 (5) is repealed 9/1/05)

----Original Message-----

From: Greenslet, Patty [mailto:Patty.Greenslet@legis.state.wi.us]

Sent: Tuesday, January 04, 2005 1:12 PM

To: Walker, William - DOA

Cc: Grinde, Kirsten; Hanaman, Cathlene; Haugen, Caroline; Merry-Mason,

Monica

Subject: LRB Draft: 05-0984/1 Land information program and recording

fees

Following is the PDF version of draft 05-0984/1.

Kuesel, Jeffery

From:

Walker, William - DOA

Sent:

Tuesday, January 11, 2005 2:12 PM

To: Cc: Kuesel, Jeffery Grinde, Kirsten

Subject:

FW: LRB Draft: 05-0984/1 Land information program and recording fees

The possibility in item 1 has come to pass. Please modify the \$1 housing data provision so that \$1 (\$1 total, not \$2) is required to be spent on providing general land information (not just housing data) over the Internet.

Thanks!

----Original Message----

From:

Walker, William - DOA

Sent:

Tuesday, January 11, 2005 1:50 PM

To:

Kuesel, Jeffery Grinde, Kirsten

Cc: Subject:

FW: LRB Draft: 05-0984/1 Land information program and recording fees

Jeff:

1. The <u>decision has changed</u> to keep the \$1 provisions as under current law (\$1 for housing and the remaining \$4 for modernization). It is possible that a comeback decision will occur that would require the \$1 now for housing to be instead used for general provision of data over the Internet but I doubt it (leaving \$4 for modernization). Please modify the draft so the use of the \$5 is as under current law (\$1 housing, \$4 modernization).

Subject:

Sunset of land information board and council and land recording fees

Bill,

LRB-0984 is drafted as a repeal and recreation in anticipation of the fact that the Land Information Board and the land recording fees that are submitted to the board will have been abolished by the time the budget bill becomes law. The repeal is just a redundancy that is technically required because, as we are now writing, these laws are still in effect and can't be treated as nonexistent unless the budget act is drafted to take effect after 7/1/05, which it is not. (The budget act takes effect on 7/1/05 or the day after publication, whichever is later.) The recreation as opposed to a creation is required for the same reason. The recreation has the same effect as a creation. So, the old law will go out of effect on 7/1/05 and the new law will replace it whenever the budget act takes effect. In 2003, this date was 7/26. In 2001, this date was 9/1.

I had nothing to do with 2003 Acts 48 and 206. Despite being intimately involved with this matter over the years, I

wasn't even provided a copy of these drafts. Here's my analysis of what they have done:

```
The following stats are either repealed or revert to the 1997 text on 7/1/05:
        15.07 (1) (b) 16.
        15.105 (16) 16.023
       16.966 (4)
        16.967 [including 16.967 (11)]
        16.968
        20.505 (1) (title), (ie), (ig) and (ij)
        23.27 (3) (a)
        23.32 (2) (d)
        23.325 (1) (4)
        36.09 (1) (e)
        36.25 (12m) (intro.)
        59.43 (1) (u) and (2) (ag) 1. and (e)
        59.72 (1) (a), (am) and (b), (3) and (4)
        92.10 (4) (a)
        146.70 (3m) (d) 1g.
        Also, s. 9101 (1) of 97 Act 27, which transfers Land Information Board positions and employees to DOA, takes
effect on 7/1/05.
```

The following stats are either repealed or revert to the 1997 text on 9/1/05:

15.01 (4) 15.107 (16) 16.965 (3) and (5)

16.966 (1) and (2)

20.505 (1) (ik), (ka) and (ks) [Since 20.505 (1) (ik) is dependent for its operation on a statute that is repealed on 7/1/05, it becomes inoperative on 7/1/05]

59.43 (1) (um) and (2) (ag) and (e) [59.43 (1) (um) directs that fees be submitted to the Land Information Board, becomes inoperative on 7/1/05] which is abolished on 7/1/05; therefore, this provision

59.72 (5) 227.01 (1)

I agree with you that the main effect of this situation is to abolish the Land Information Board, its functions and its funding and to eliminate the fees that are now submitted to the Board, effective on 7/1/05.

Jefferv Kuesel

Managing Attorney Wisconsin Legislative Reference Bureau P.O.Box 2037 Madison WI 53701-2037 (608) 266-6778 jeffery.kuesel@legis.state.wi.us

DNOTE /

2005 - 2006 LEGISLATURE

TODAY

LRB-0984/23
JTK/MES:wj&es:pg

DOA:.....Walker, BB0259 – Land information program and recording fees
FOR 2005–07 BUDGET – NOT READY FOR INTRODUCTION

LPS: Inserts are out of order.

AN ACT ...; relating to: land information.

establishes a land information establishes a land information office or receives approval from the land record from the for its land record from \$5 of modernization I tain \$5 of modernization I fee that county may retain \$5 of would be add \$7 fee that

Analysis by the Legislative Reference Bureau STATE GOVERNMENT

OTHER STATE GOVERNMENT

Currently, the land information board is attached to DOA. The board serves as a state clearinghouse for access to land information and provides technical assistance to state agencies and local governmental units with land information responsibilities, reviews and approves county plans for land records modernization, and provides aids to counties, derived from recording fee revenues collected by counties, for land records modernization projects. Under current law, the board and most of its functions are abolished effective on July 1, 2005.

This bill assigns to DOA most of the functions of the land information board.

Currently, counties collect a land record fee for recording and filing most instruments that are recorded or filed with the register of deeds. The fee is \$11 for the first page of an instrument and \$2 for each additional page. Until July 1, 2005, counties must remit \$2 of each \$40 collected for recording or filing the first page of each instrument to the land information board, which the board uses to fund its general program operations and to make grants to counties for land records modernization projects. Currently, if a county does not have a land information office and uses \$4 of the fee for recording or filing the first page of an instrument for land records modernization, the county must remit \$7 of the fee for recording or filing the first page of an instrument to the land information board. On July 1, 2005, the fee

that it retains for the development and main tename of a computered index of the country land infrimation relating to housing that is accessible on the Internet

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for recording or filing the first page of an instrument is reduced from \$11 to \$8 and no portion is remitted to the state. This bill reenacts the current fees, effective on

each

no portion is remitted to the state. This bill reenacts the current fees, effective on the day the bill becomes law, but requires that the state share be remitted to DOA instead of the land information board. The bill also requires to use in \$1 for the provision of land information, the land housing information on the Internet.

Under current law, the Wisconsin Land Council exists in DOA. The purposes of the council include the following: 1) to identify and recommend to the governor land use goals and priorities; 2) to establish a technical working group to study the development of a computer-based land information system and make recommendations to the governor in this area; 3) to establish a state agency resource working group that is composed of representatives of DOA, DATCP, DOC, DNR, DOR, DOT, and other appropriate agencies. This state agency resource working group is required to discuss, analyze, and address land use issues and related policy issues. Currently, the Wisconsin Land Council sunsets on September 1, 2005.

This bill creates the Land Resource Council, whose members and functions are the same as the members and functions of the state agency resource working group that is established by the Wisconsin Land Council. Under the bill, the members of the Land Resource Council are appointed by, and serve at the pleasure of, the secretary of BOA.

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The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

SECTION 1. 15.107 (18) of the statutes is created to read:

15.107 (18) LAND RESOURCE COUNCIL. (a) Creation. There is created a land

resource council, attached to the department of administration under s. 15.03.

- (b) *Members*. The land resource council shall consist of the following members:
- 1. A representative from the department of administration.
- 2. A representative from the department of agriculture, trade and consumer protection.
 - 3. A representative from the department of commerce.
 - 4. A representative from the department of natural resources.
 - 5. A representative from the department of revenue.
 - 6. A representative from the department of transportation.

projections.

1	7. A representative from any other appropriate state agency, as determined by
2	the secretary of administration.
3	(c) Terms. Each member of the council under par. (b) shall be appointed by the
4	secretary of administration, and shall serve at the pleasure of the secretary.
5	SECTION 2. 16.024 of the statutes is created to read:
6	16.024 Land resource council. The land resource council shall discuss
7	analyze, and address land use issues and related policy issues, including the
8	following:
9	(1) Gathering information about the land use plans of state agencies.
10	(2) Establishing procedures for the distribution of the information gathered
11	under sub. (1) to other state agencies, local units of government, and private persons
12	(3) The creation of a system to facilitate, and to provide training and technical
13	assistance for the development of, local intergovernmental land use planning.
34/	SECTION 3. 16.967 of the statutes is repealed and recreated to read:
15	16.967 Land information program. (1) Definitions. In this section:
16	(a) "Agency" has the meaning given in s. 16.70 (1e).
17	(b) "Land information" means any physical, legal, economic, or environmental
18	information or characteristics concerning land, water, groundwater, subsurface
19	resources, or air in this state. "Land information" includes information relating to
20	topography, soil, soil erosion, geology, minerals, vegetation, land cover, wildlife
21	associated natural resources, land ownership, land use, land use controls and
22	restrictions, jurisdictional boundaries, tax assessment, land value, land survey
23	records and references, geodetic control networks, aerial photographs, maps
24	planimetric data, remote sensing data, historic and prehistoric sites, and economic

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1	(c) "Land information system" means an orderly method of organizing and
2	managing land information and land records.
3	(d) "Land records" means maps, documents, computer files, and any other
4	information storage medium in which land information is recorded.
5	(e) "Systems integration" means land information that is housed in one
6	jurisdiction or jurisdictional subunit and is available to other jurisdictions,
7	jurisdictional subunits, public utilities, and other private sector interests.
8	(3) DUTIES OF DEPARTMENT. The department shall direct and supervise the land
9	information program and serve as the state clearinghouse for access to land
10	information. In addition, the department shall:
11	(a) Provide technical assistance and advice to state agencies and local
12	governmental units with land information responsibilities.
13	(b) Maintain and distribute an inventory of land information available for this
14	state, land records available for this state, and land information systems.
15	(c) Prepare guidelines to coordinate the modernization of land records and land
16	information systems.
17	(d) Review project applications received under sub. (7) and determine which
18	projects are approved.
19	(e) Review for approval a countywide plan for land records modernization
20	prepared under s. 59.72 (3) (b).
21	(4) FUNDING REPORT. The department shall identify and study possible program
22	revenue sources or other revenue sources for the purpose of funding the operations
23	of the land information program, including grants to counties under sub. (7).

(5) FEE REVENUE. The department shall credit all fee revenue received under

s. 59.72(5)(a) to the appropriation account under s. 20.505(1)(ij), except that the

department shall credit the amounts appropriated under s. 20.505 (1) (ie) and (if) to those appropriation accounts.

- (6) REPORTS. By March 31 of each year, the department of administration, the department of agriculture, trade and consumer protection, the department of commerce, the department of health and family services, the department of natural resources, the department of tourism, the department of revenue, the department of transportation, the board of regents of the University of Wisconsin System, the public service commission, and the board of curators of the historical society shall each submit to the department a plan to integrate land information to enable such information to be readily translatable, retrievable, and geographically referenced for use by any state, local governmental unit, or public utility. The plans shall include the information that will be needed by local governmental units to prepare comprehensive plans containing the planning elements required under s. 66.1001 (2). Upon receipt of this information, the department shall integrate the information to enable the information to be used to meet land information data needs. The integrated information shall be readily translatable, retrievable, and geographically referenced to enable members of the public to use the information.
- (7) AID TO COUNTIES. (a) A county board that has established a county land information office under s. 59.72 (3) may apply to the department on behalf of any local governmental unit, as defined in s. 59.72 (1) (c), located wholly or partially within the county for a grant for any of the following projects:
- 1. The design, development, and implementation of a land information system that contains and integrates, at a minimum, property and ownership records with boundary information, including a parcel identifier referenced to the U.S. public land survey; tax and assessment information; soil surveys, if available; wetlands

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- identified by the department of natural resources; a modern geodetic reference system; current zoning restrictions; and restrictive covenants.
- 2. The preparation of parcel property maps that refer boundaries to the public land survey system and are suitable for use by local governmental units for accurate land title boundary line or land survey line information.
- 3. The preparation of maps that include a statement documenting accuracy if the maps do not refer boundaries to the public land survey system and that are suitable for use by local governmental units for planning purposes.
 - 4. Systems integration projects.
- 5. To support technological developments and improvements for the purpose of providing Internet–accessible housing assessment and sales data.
- (b) Grants shall be paid from the appropriation under s. 20.505 (1) (ij). A grant under this subsection may not exceed \$100,000. The department may award more than one grant to a county board.
- (8) ADVICE; COOPERATION. In carrying out its duties under this section, the department may seek advice and assistance from the board of regents of the University of Wisconsin System and other agencies, local governmental units, and other experts involved in collecting and managing land information. Agencies shall cooperate with the department in the coordination of land information collection.
- (9) TECHNICAL ASSISTANCE; EDUCATION. The department may provide technical assistance to counties and conduct educational seminars, courses, or conferences relating to land information. The department shall charge and collect fees sufficient to recover the costs of activities authorized under this subsection.

SECTION 4. 20.505 (1) (ie) of the statutes is repealed and recreated to read:

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20.505 (1) (ie) Land information; incorporations and annexations. From the
moneys received by the department under s. 59.72 (5) (a), the amounts in the
schedule for the land information program under s. 16.967 and for reviews of
proposed municipal incorporations and annexations by the department.

****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 5. 20.505 (1) (ig) of the statutes is repealed and recreated to read:

20.505 (1) (ig) Land information; technical assistance and education. The amounts in the schedule to provide technical assistance to counties and to conduct educational seminars, courses, or conferences under s. 16.967 (9). The charges paid by the counties and participants in educational seminars, courses, and conferences under s. 16.967 (9) shall be credited to this appropriation account.

****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 6. 20.505 (1) (ij) of the statutes is repealed and recreated to read:

20.505 (1) (ij) Land information; aids to counties. From the moneys received by the department under s. 59.72 (5) (a), all moneys not appropriated under pars. (ie) and (if) for the purpose of providing aids to counties for land information projects under s. 16.967 (7).

****Note: This Section involves a change in an appropriation that must be reflected in the revised schedule in s. 20.005, stats.

SECTION 7. 23.27 (3) (a) of the statutes is repealed and recreated to read:

23.27 (3) (a) *Duties*. The department shall conduct a natural heritage inventory program. The department shall cooperate with the department of administration under s. 16.967 in conducting this program. This program shall establish a system for determining the existence and location of natural areas, the degree of endangerment of natural areas, an evaluation of the importance of natural

areas, information related to the associated natural values of natural areas, and other information and data related to natural areas. This program shall establish a system for determining the existence and location of native plant and animal communities and endangered, threatened, and critical species, the degree of endangerment of these communities and species, the existence and location of habitat areas associated with these communities and species, and other information and data related to these communities and species. This program shall establish and coordinate standards for the collection, storage, and management of information and data related to the natural heritage inventory.

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SECTION 8. 23.32 (2) (d) of the statutes is repealed and recreated to read:

23.32 (2) (d) The department shall cooperate with the department of administration under s. 16.967 in conducting wetland mapping activities or any related land information collection activities.

Section 9. 23.325 (1) (a) of the statutes is repealed and recreated to read:

23.325 (1) (a) Shall consult with the department of administration, the department of transportation, and the state cartographer, and may consult with other potential users of the photographic products resulting from the survey, to determine the scope and character of the survey.

Section 10. 36.09 (1) (e) of the statutes is repealed and recreated to read:

36.09 (1) (e) The board shall appoint a president of the system; a chancellor for each institution; a dean for each college campus; the state geologist; the director of the laboratory of hygiene; the director of the psychiatric institute; the state cartographer with the advice of the department of administration; and the requisite number of officers, other than the vice presidents, associate vice presidents, and assistant vice presidents of the system; faculty; academic staff; and other employees

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	and fix the salaries, subject to the limitations under par. (j) and ss. 20.923 (4g) and
	230.12 (3) (e), the duties and the term of office for each. The board shall fix the
	salaries, subject to the limitations under par. (j) and ss. 20.923 (4g) and 230.12 (3)
	(e), and the duties for each chancellor, vice president, associate vice president, and
	assistant vice president of the system. No sectarian or partisan tests or any tests
	based upon race, religion, national origin, or sex shall ever be allowed or exercised
	in the appointment of the employees of the system.
	SECTION 11. 36.25 (12m) (intro.) of the statutes is repealed and recreated to
	read:
	36.25 (12m) STATE CARTOGRAPHER. (intro.) In coordination and consultation
	with the department of administration, the state cartographer shall:
	Section 12. 59.43 (1) (u) of the statutes is repealed and recreated to read:
	59.43 (1) (u) Submit that portion of recording fees collected under sub. (2) (ag
	1. and (e) and not retained by the county to the department of administration under
	s. 59.72 (5). SECTEON# RP; 590+3 (1) (um)
and the second second second second	SECTION 13. 59.43 (2) (ag) 1. of the statutes is repealed and recreated to read
	59.43 (2) (ag) 1. Subject to s. 59.72 (5), for recording any instrument entitled
	to be recorded in the office of the register of deeds, \$11 for the first page and \$2 for
	each additional page, except that no fee may be collected for recording a change of
	address that is exempt from a filing fee under s. 185.83 (1) (b).
	SECTION 14. 59.43 (2) (e) of the statutes is repealed and recreated to read:
	59.43 (2) (e) Subject to s. 59.72 (5), for filing any instrument which is entitled
	to be filed in the office of register of deeds and for which no other specific fee is
	specified, \$11 for the first page and \$2 for each additional page.

SECTION 15. 59.72 (3) of the statutes is repealed and recreated to read:

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59/12 (3) (b) Within 2 years after the land information office is established, develop and receive approval for a countywide plan for land records modernization. The plan shall be submitted for approval to the department of administration under s. 16.967 (3) (e).

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SECTION 16. 59.72 (3) (c) of the statutes is repealed and recreated to read:

59.72 (3) (c) Review and recommend projects from local governmental units for grants from the department of administration under s. 16.967 (7).

Section 17. 59.72 (4) of the statutes is repealed and recreated to read:

59.72 (4) AID TO COUNTIES. A board that has established a land information office under sub. (3) may apply to the department of administration for a grant for a land information project under s. 16.967 (7).

Section 18. 59.72 (5) of the statutes is repealed and recreated to read:

- 59.72 (5) LAND RECORD MODERNIZATION FUNDING. (a) Before the 16th day of each month a register of deeds shall submit to the department of administration \$7 from the fee for recording or filing the first page of each instrument that is recorded or filed under s. 59.43 (2) (ag) 1. or (e), less any amount retained by the county under par. (b).
- (b) A county may retain \$5 of the \$7 submitted under par. (a) from the fee for recording or filing the first page of each instrument that is recorded or filed under s. 59.43 (2) (ag) 1. or (e) if all of the following conditions are met:
 - 1. The county has established a land information office under sub. (3).
- A land information office has been established for less than 2 years or has received approval for a countywide plan for land records modernization under sub.
 (3) (b).

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1	3. The county uses 🕅 of each \$5 fee retained under this paragraph to develop
2	3. The county uses safer each \$5 fee retained under this paragraph to develop Time tenents the county wide plan for land records modernize hor and #1 of and maintain a computerized indexing of the county's land information records each \$5 fee retained under this paragraph
3	relating to housing, including the housing element of the county's land use plan
4	under s. 66.1001 (2) (b), in a manner that would allow for greater public access
5	through use of the Internet, at least \$1 of each \$5 fee retained under this paragraph
6	for the provision of deficiliand information on the Internet, and the remainder of each The county's Tandow information records relating to housing
7	\$5 fee retained under this paragraph to develop, implement, and maintain the
8	countywide plan for land records modernization.
9	SECTION 19. 92.10 (4) (a) of the statutes is repealed and recreated to read:

92.10 (4) (a) Data. The department shall develop a systematic method of

collecting and organizing data related to soil erosion. The department shall cooperate with the department of administration under s. 16.967 in developing this

methodology or any related activities related to land information collection.

SECTION 20. 146.70 (3m) (d) 1g. of the statutes is repealed and recreated to read:

146.70 **(3m)** (d) 1g. If an application under par. (c) includes an estimate of costs identified in par. (c) 1. d. incurred during the reimbursement period or between January 1, 1999, and September 3, 2003, the commission may approve the application only if the commission determines that the local government's collection of land information, as defined in s. 16.967 (1) (b), and development of a land information system, as defined in s. 16.967 (1) (c), that is related to that purpose are consistent with the applicable county land records modernization plans developed under s. 59.72 (3) (b), conform to the standards on which such plans are based, and do not duplicate land information collection and other efforts funded through the land information program under s. 16.967 (7). The commission shall obtain the

1	advice of the department of administration in making determinations under this
2	subdivision.
3	SECTION 21. 1997 Wisconsin Act 27, section 9456 (3m) (a), as last affected by
4	2003 Wisconsin Act 48, is repealed.
5	SECTION 22. 1999 Wisconsin Act 9, section 9401 (2zt), as last affected by 2003
6	Wisconsin Act 33, is repealed.
7	SECTION 23. 1999 Wisconsin Act 9, section 9401 (2zu), as last affected by 2003
8	Wisconsin Act 33, is repealed.
2-8	(END)

2005–2006 DRAFTING INSERT FROM THE LEGISLATIVE REFERENCE BUREAU

INSERT ANL-MES

Under this bill, almost all of the functions and responsibilities of the Wisconsin Land Council are transferred to DOA. The functions and responsibilities that are not transferred to DOA include the responsibility of the Wisconsin Land Council to establish a technical working group to study the development of a computer-based land information system.

INSERT 6-23

SECTION * 16.9675 of the statutes is created to read:

16.9675 Land activities. The department shall do all of the following:

- \star (1) Identify state land use goals and recommend these goals to the governor.
- (2) Identify state land use priorities to further the state's land use goals and recommend to the governor legislation to implement these priorities.
- (3) Study areas of cooperation and coordination in the state's land use statutes and recommend to the governor legislation to harmonize these statutes to further the state's land use goals.
- (4) Study areas of the state's land use statutes that conflict with each other and recommend to the governor legislation to resolve these conflicts to further the state's land use goals.
- (5) Identify areas of the state's land use statutes that conflict with county or municipal land use ordinances, and areas of county or municipal land use ordinances that conflict with each other, and recommend to the governor legislation to resolve these conflicts.
- (6) Establish a state agency resource working group that is composed of representatives of the departments of administration; agriculture, trade and consumer protection; commerce; natural resources; revenue; transportation; and

other appropriate agencies to discuss, analyze and address land use issues and related policy issues, including the following:

- (a) Gathering information about the land use plans of state agencies.
- (b) Establishing procedures for the distribution of the information gathered under par. (a) to other state agencies, local units of government and private persons.

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 (c) The experience a system to facilitate, and to provide training and technical
- (c) The creation of a system to facilitate, and to provide training and technical assistance for the development of, local intergovernmental land use planning.
- (7) Study the activities of local units of government in the land use area to determine how these activities impact on state land use goals, and recommend to the governor legislation that fosters coordination between local land use activities and state land use goals.
- (8) Identify procedures for facilitating local land use planning efforts, including training and technical assistance for local units of government, and recommend to the governor legislation to implement such procedures.
- (9) Gather and analyze information about the land use activities in this state of the federal government and American Indian governments and inform the governor of the impact of these activities on state land use goals.
- (10) Study any other issues that are reasonably related to the state's land use goals, including methods for alternative dispute resolution for disputes involving land use issues, and recommend to the governor legislation in the areas studied by the department that would further the state's land use goals.
- (11) Gather information about land use issues in any reasonable way, including the following:
- (a) Establishing a state-local government-private sector working group to study and advise the department on land use issues.

- (b) Holding public hearings or information meetings on land use issues.
- (c) Conducting surveys on land use issues.
- (d) Consulting with any person who is interested in land use issues.

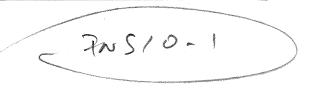
ANS 3-13

Please

Section #. 16.966 (3) of the statutes is paramed to read:

16.966(3) The department may develop and maintain geographic information systems relating to land in this state for the use of governmental and nongovernmental units.

History: 1997 a. 27; 2003 a. 33 s. 2811; 2003 a. 48 s. 11.



Section #. 59.72 (3) (intro.) and (a) of the statutes are amended to read:

59.72 (3) Land information office or may direct that the functions and duties of the office be performed by an existing department, board, commission, agency, institution, authority, or office. If the board establishes a county land information office, the office shall:

History: 1989 a. 31, 339; 1995 a. 201 s. 457; Stats. 1995 s. 59.72; 1997 a. 27; 2001 a. 16, 104; 2003 a. 33 s. 2811; 2003 a. 48 s. 11; 2003 a. 206.

(a) Coordinate land information projects within the county, between the county and local governmental units, between the state and local governmental units and among local governmental units, the federal government and the private sector.

History: 1989 a. 31, 339; 1995 a. 201 s. 457; Stats. 1995 s. 59.72; 1997 a. 27; 2001 a. 16, 104; 2003 a. 33 s. 2811; 2003 a. 48 s. 11; 2003 a. 206.

ANS 12-8

Nonstat File Sequence: \overline{F} \overline{F}

IRB-0984,3

EFFECTIVE DATE

1. In the component bar: For the action phrase, execute: create \rightarrow action: \rightarrow *NS: \rightarrow endate For the text, execute: create \rightarrow text: \rightarrow *NS: \rightarrow effdateA
2. Nonstatutory subunits are numbered automatically. Fill in the Section # or subsection # only if a "frozen" number is needed.
SECTION # Effective date.
(#1) This act takes effect
on
 In the component bar: For the action phrase, execute: create → action: → *NS: → effdate E For the text, execute:
SECTION # Effective dates;
This act takes effect on the day after publication, except as follows:
(#1) () The treatment of
sections
of the statutes takes effect on
 In the component bar: For the budget action phrase, execute:create → action: →*NS: →94XX For the text, execute:
SECTION 94 5 5. Effective dates; there
GTET (PH) EXPINATION OF WISONSTIN CAND COUNCILO The treatment of
section 6 16 09 6 6
of the statutes takes effect on September 120010

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

Bill Walker:

- 1. In reviewing this draft, I renumbered s. 16.966 (3), stats, into its own section. I also repealed s. 59.43 (1) (um), stats, as a cleanup. In addition, I brought in the text of s. 59.72 (3) (intro.) and (a), stats, because these provisions would otherwise be merged and the merged statute would not integrate with s. 59.72 (3) (b), stats, as affected by this draft.
- 2. You may wish to reflect upon the text of s. 59.72 (5) (b) 2., stats because it is confusing. Does it mean to say that if a county has maintained a land information office for less than 2 years, the county has received approval of a countywide land records modernization plan under s. 59.72 (3) (b), stats?

Jeffery T. Kuesel Managing Attorney Phone: (608) 266–6778

DRAFTER'S NOTE FROM THE LEGISLATIVE REFERENCE BUREAU

LRB-0984/3dn JTK:wlj:jf

January 18, 2005

Bill Walker:

- 1. In reviewing this draft, I renumbered s. 16.966 (3), stats., into its own section. I also repealed s. 59.43 (1) (um), stats., as a cleanup. In addition, I brought in the text of s. 59.72 (3) (intro.) and (a), stats., because these provisions would otherwise be merged and the merged statute would not integrate with s. 59.72 (3) (b), stats., as affected by this draft.
- 2. You may wish to reflect upon the text of s. 59.72 (5) (b) 2., stats., because it is confusing. Does it mean to say that if a county has maintained a land information office for less than two years, the county has received approval of a countywide land records modernization plan under s. 59.72 (3) (b), stats?

Jeffery T. Kuesel Managing Attorney Phone: (608) 266–6778

Kuesel, Jeffery

From:

Walker, William - DOA

Sent:

Monday, January 24, 2005 4:22 PM

To:

Kuesel, Jeffery

Subject:

FW: LRB Draft: 05-0984/3 Land information program and recording fees

Jeff: Is it possible to make the following change?

Change s. 20.505 (1) (ig) Land information; technical assistance and education from amounts in the schedule to all monies received.

Thanks.

----Original Message----

From: Frantzen, Jean [mailto:Jean.Frantzen@legis.state.wi.us]

Sent: Tuesday, January 18, 2005 3:47 PM

To: Walker, William - DOA

Cc: Grinde, Kirsten; Hanaman, Cathlene; Haugen, Caroline; Merry-Mason,

Monica

Subject: LRB Draft: 05-0984/3 Land information program and recording

fees

Following is the PDF version of draft 05-0984/3.